

CITY OF
WOLVERHAMPTON
COUNCIL

Vibrant and Sustainable City Scrutiny Panel

12 July 2018

Time 6.00 pm **Public Meeting?** YES **Type of meeting** Scrutiny

Venue Committee Room 3 - Civic Centre

Membership

Chair Cllr Martin Waite (Lab)
Vice-chair Cllr Christopher Haynes (Con)

Labour

Cllr Ian Angus
Cllr Mary Bateman
Cllr Philip Bateman MBE
Cllr Greg Brackenridge
Cllr Val Evans
Cllr Bhupinder Gakhal
Cllr Keith Inston
Cllr Beverley Momenabadi
Cllr John Rowley

Conservative

Cllr Arun Photay

Quorum for this meeting is three Councillors.

Information for the Public

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Agenda

Part 1 – items open to the press and public

- | <i>Item No.</i> | <i>Title</i> |
|-----------------|---|
| 1 | Apologies |
| 2 | Declarations of interest
[Members are reminded that they must not participate in the discussion or voting on any matter in which they have a Disclosable Pecuniary Interest and should leave the room prior to the commencement of the debate]. |
| 3 | Minutes of the previous meeting (Pages 3 - 8)
[To approve the minutes of the previous meeting as a correct record] |
| 4 | Matters arising
[To consider any matter arising from the minutes] |

DISCUSSION ITEMS

- | | |
|---|--|
| 5 | Kingdom
[Mark Mountford (Regional Manager) and Paviter Singh (Wolverhampton Site Team Leader) will give a presentation on the work Kingdom carry out on behalf of City of Wolverhampton Council and will be able to answer questions put by Scrutiny Panel Members. Council Officers Ross Cook (Service Director City Environment), Colin Parr (Head of Business Service) and Shaun Walker (Service Lead Residential) will be in attendance]. |
| 6 | Waste Strategy 2018 - 2028 (Pages 9 - 32)
[To discuss and make recommendations on the delivery of the Waste Strategy 2018-2028. The strategy approved by Cabinet is attached. Ross Cook (Service Director City Environment) and Mike Butler (Lead Officer Waste) will be in attendance] |
| 7 | Scrutiny Work Plan (Pages 33 - 50)
[To receive the current Scrutiny Work Plan and suggest items for scrutiny for the forthcoming Council year]. |

Vibrant and Sustainable City Scrutiny Panel

Agenda Item No: 3

Minutes - 26 April 2018

Attendance

Members of the Vibrant and Sustainable City Scrutiny Panel

Cllr Ian Angus (Chair)
Cllr Mary Bateman
Cllr Philip Bateman MBE
Cllr Greg Brackenridge
Cllr Keith Inston
Cllr John Rowley

In Attendance

Cllr Peter Bilson (Cabinet Member for City Assets and Housing)

Employees

Martin Stevens (Scrutiny Officer) (Minutes)
Kate Martin (Service Director of Housing)
Anthony Walker (Homelessness Strategy and External Relations Manager)
John Roseblade (Head of City Transport)

Part 1 – items open to the press and public

Item No. *Title*

- 1 **Apologies**
Apologies for absence were received from Cllr Christopher Haynes, Cllr Bhupinder Gakhal and Cllr Mak Singh.

- 2 **Declarations of interest**
Cllr Ian Angus declared a non-pecuniary interest on item 5 – Private Housing Sector as he was the landlord of a property in the Wolverhampton area.

- 3 **Minutes of the previous meeting**
The minutes of the previous meeting held on 21 March 2018 were confirmed as a correct record.

- 4 **Matters arising**
The Chair requested that Officers provide a written update for the next meeting on the progress of the recommendations made at the last meeting on Dog Control.

A Councillor in reference to the car parking outside school's review, referred to an article he had read in The Telegraph regarding strict enforcement of parking policy

with heavy penalties in a London Borough. This had been very effective enforcing change in parking behaviour outside schools.

5 **Private Sector Housing**

The Panel watched a short video from YouTube created by ITV Central News on the private housing sector within the Wolverhampton area. The Chair referred to the video as being excellent and demonstrated the good enforcement work which was taking place within the City.

The Service Director of Housing introduced the report on private sector housing. The report provided an update on the progress of the recommendations which the Panel had previously given on private housing and a general update on the private housing sector. The report considered a number of areas including houses in multiple occupation (HMOs), fuel poverty, enforcement, rent with confidence and homelessness.

Several Panel Members raised the point that houses in multiple occupancy were becoming more common within Wolverhampton. This was starting to cause some concern. The Homelessness Strategy and External Relations Manager commented that there was a working group on the issue, which included representatives from the Police and Fire Service and Public Health. It was important to make sure HMOs were of good quality and properly managed. Part of the working group's remit was to consider what made a good HMO. There were common issues with HMOs such as car parking. Changes to legislation meant that from 1 October 2018, all HMOs containing 5 or more unrelated people who were sharing amenities would require a license and the requirement for 3 or more storeys had been removed. Consequently, an additional 500 properties in the Wolverhampton area would fall within the definition.

The Cabinet Member for City Assets and Housing remarked that the Private Housing Sector Forum meetings held to date had been successful and well attended. The initiative had improved communication with landlords. At the last meeting landlords had been updated on the changes in the law and had been consulted about the new private housing and health strategy. There was still room for improvement but overall he was pleased with the relationships the Council had with Landlords.

A Member of the Panel stated HMOs in their experience had a poor fire safety record. When the final report on the Grenfell Tower disaster was released the current law of a landlord only needing to supply a letter to show they were meeting fire regulations could well change. He recommended a report after June be brought back to the Panel and that the Service Director of Housing be invited to a future meeting of the Council's Fire Safety Review Group. Members agreed to be updated biannually on the private sector housing service.

Resolved:

- A) That the Vibrant and Sustainable City Scrutiny Panel receive an update on the private housing service biannually.
- B) That the Service Director of Housing be invited to a future meeting of the Council's Fire Safety Review Group.

6 **Work Plan**

The Chair stated the new private sector housing and health strategy should be added to the Work Programme. He also requested WV Active be added to the future Work Programme to determine if they were meeting the high targets they had set for revenue and driving up membership.

The Vice-Chair of the Panel had requested prior to the meeting, via the Scrutiny Officer, that potholes and the general condition of the roads within Wolverhampton be added as a potential item for the future Work Programme.

A Panel Member asked for an item on improving transport be included on the future Work Programme. There were the proposals for the metro and ongoing air quality issues. It was important to ensure there was investment in the Wolverhampton area and not just in Birmingham and Coventry. It was therefore important to set the agenda quickly and have well-formed plans to encourage investment.

The Chair asked for any further suggestions for items for the Work Programme to be emailed to the Scrutiny Officer. The Scrutiny Annual Work Programme Event was planned for the 28 June at 5pm.

7 **Air Quality**

The Head of City Transport introduced a briefing note on air quality. The latest statistics showed that 20,000 - 40,000 premature deaths nationally were linked to poor air quality, predominately caused by transport. Wolverhampton was a densely populated city with a road network dating back hundreds of years.

The Head of City Transport stated that in the Summer of last year DEFRA (Department for Environment, Food and Rural Affairs) had produced an Air Quality Action Plan mandating certain Councils with the worst air pollution problems to formally report on how they proposed to meet EU Air Quality objectives. At that point the marginal authorities had not been included in the plan but following a challenge from Client Earth the High Court had issued a judgement stating the Government needed to take a stronger approach with the marginal authorities. The four Black Country Authorities were included in the definition. In March 2018 the Government issued a Ministerial Direction on the City of Wolverhampton Council requiring the consideration of measures to bring forward compliance with the EU directives in the shortest possible time.

The Head of City Transport stated that the Council were having to complete a feasibility study on the roads identified as being the worst offenders for poor air quality within Wolverhampton. It was also key that DEFRA realised some of the good work the Council had recently undertaken, including funding £1 million on cycle routes, the new metro extension and the potential for a new Wolverhampton to Walsall train line. The new train line would relieve some of the vehicle stress on Black Country routes.

The Head of City Transport commented that the Council were currently consulting on a Bus Quality Partnership for Wolverhampton which was going live in September. Within this was included an emissions standard for buses entering the Wolverhampton Ring Road. The Bus Quality Partnership being consulted on included meeting Euro 6, the highest standard, by 2020/2021. There had been some complaints from the bus companies regarding having to meet this standard. Money from Central Government was being made available nationally to retro fit certain buses to have a higher standard of emissions. The cost was approximately £15,000 to £20,000 per bus. The Government needed to complete the work on 450 buses by next year, but there were only five companies in the country with the accreditation to complete the work. Each bus took one day to complete, consequently it would be unrealistic for the Council to try and meet Euro 6 targets before 2020/2021. National Express had confirmed they could meet the date stated within the Bus Quality Partnership but did not believe they could do it any earlier.

The Head of City Transport stated there were several other initiatives the Council were undertaking which would improve air quality. These included, the new metro extension and significant signal improvements which would reduce queues at traffic lights and the possible changing of speed restrictions. One idea was to reduce the 40mph speed limit to 30mph on part of the St. David's Section of the Ring Road, this was the road which went underneath the connection to the train station and up to the Bilston island. Work was also ongoing to improve traffic flows and increase capacity on the A454. Members commented that any new speed limits would need to be enforced. The Head of Transport stated that average speed cameras were generally effective and were being trialled in the Birmingham area. An average speed cameras provision had been included as part of the Transportation Capital Programme which had been approved by Cabinet the previous evening. It was important the Council understood the revenue risk of speed cameras as the Police were reluctant to meet any costs.

A Member commented that there was significant air pollution from the numerous waste transfer units. The Head of City Transport stated there was a legal process in place for the Environment Agency to regulate the waste transfer units. The standards were getting higher. The units were supposed to have equipment which continuously monitored the pollutants giving an ongoing data record. The Council were able to approach the Environment Agency, if it was believed pollutant limits were being exceeded. The Local Authority regulated some of the lesser polluting processes.

A Member of the Panel stated he did not believe the Council had the air monitoring equipment located in the correct places. He wanted to see the City of Wolverhampton going above and beyond what was required for air quality rather than doing the minimum. The Head of Transport was in agreement that some of the air quality monitoring equipment needed to be updated and re-located. DEFRA had offered to give a grant of £50,000 for works associated with improving air quality in the City. Members asked for pressure to be applied on DEFRA to allow some of this money to be used on updating the air monitoring equipment. The Head of City Transport commented that real world tests were more beneficial than lab tests.

The Chair stated that it was important for the Council's website to contain up to date information on air quality, so residents could be correctly informed. It was also important for the website to explain what the Council's duties were in relation to air quality and the steps the Council were taking to address the problem. He

recommended that the website information be reviewed and updated. He also asked for the Council to be as transparent as possible in their dealings with DEFRA.

Resolved:

- A) That the Council's website air quality pages be reviewed and updated.
- B) That DEFRA be asked if some grant money could be awarded to the Council to update and re-locate the Council's air monitoring equipment.

Members complimented the Chair of the Panel for his work in the role, as he was stepping down as Chair, after the Local Government elections in May.

The meeting closed at 7:10pm.

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Waste Strategy 2018 - 2028





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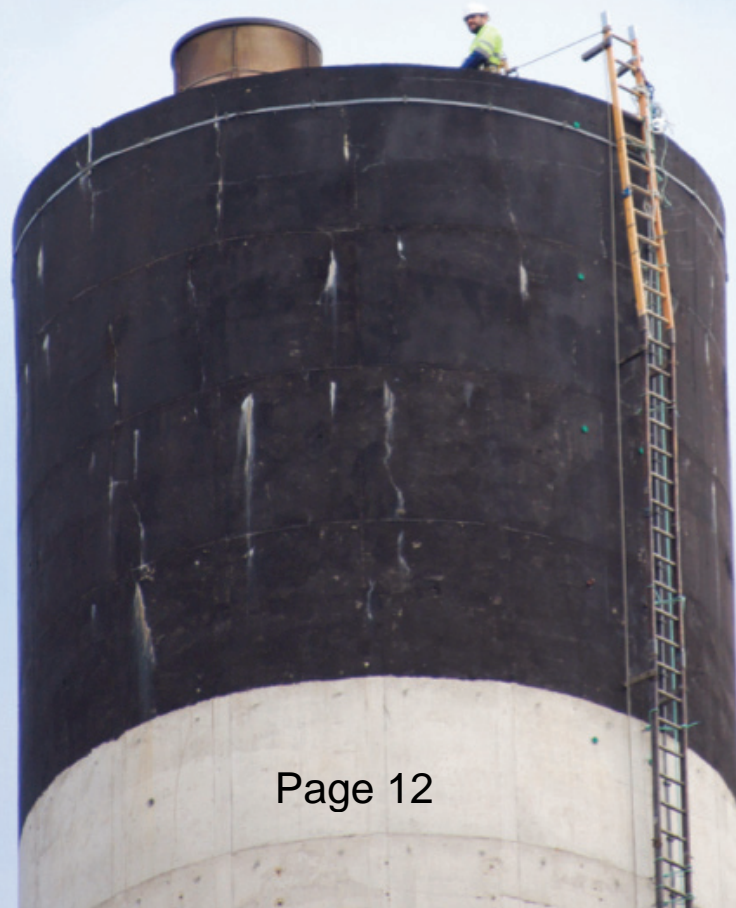
1

Foreword

Welcome to our City of Wolverhampton Waste Strategy, we hope that you will be able to clearly understand the challenges we face and the actions we will take to minimise the impact waste has on our environment and communities.

We are fortunate to have the infrastructure to manage our waste without the reliance on landfill, less than 5% of our current waste requires landfilling and our future arrangements will seek to protect and where possible improve on the current achievement.

All manufacturers, processors, recyclers and local authorities operate within the Waste Hierarchy.



>
50%

We will be targeting our recycling rate to be above 50% by March 2020



Councillor Steve Evans
Cabinet Member for Environment

As a local authority we have little or no control or impact on the first elements other than to vocally support the programmes for reducing the packaging and “single use” products used in daily life.

Our main interface with the Waste Hierarchy begins at the recycling and composting stage. In recent years we have introduced city wide door to door services for dry recycling products and garden waste.

We annually collect approximately 23,000 tonnes of dry recyclate and 20,000 tonnes of garden waste for reprocessing or composting.

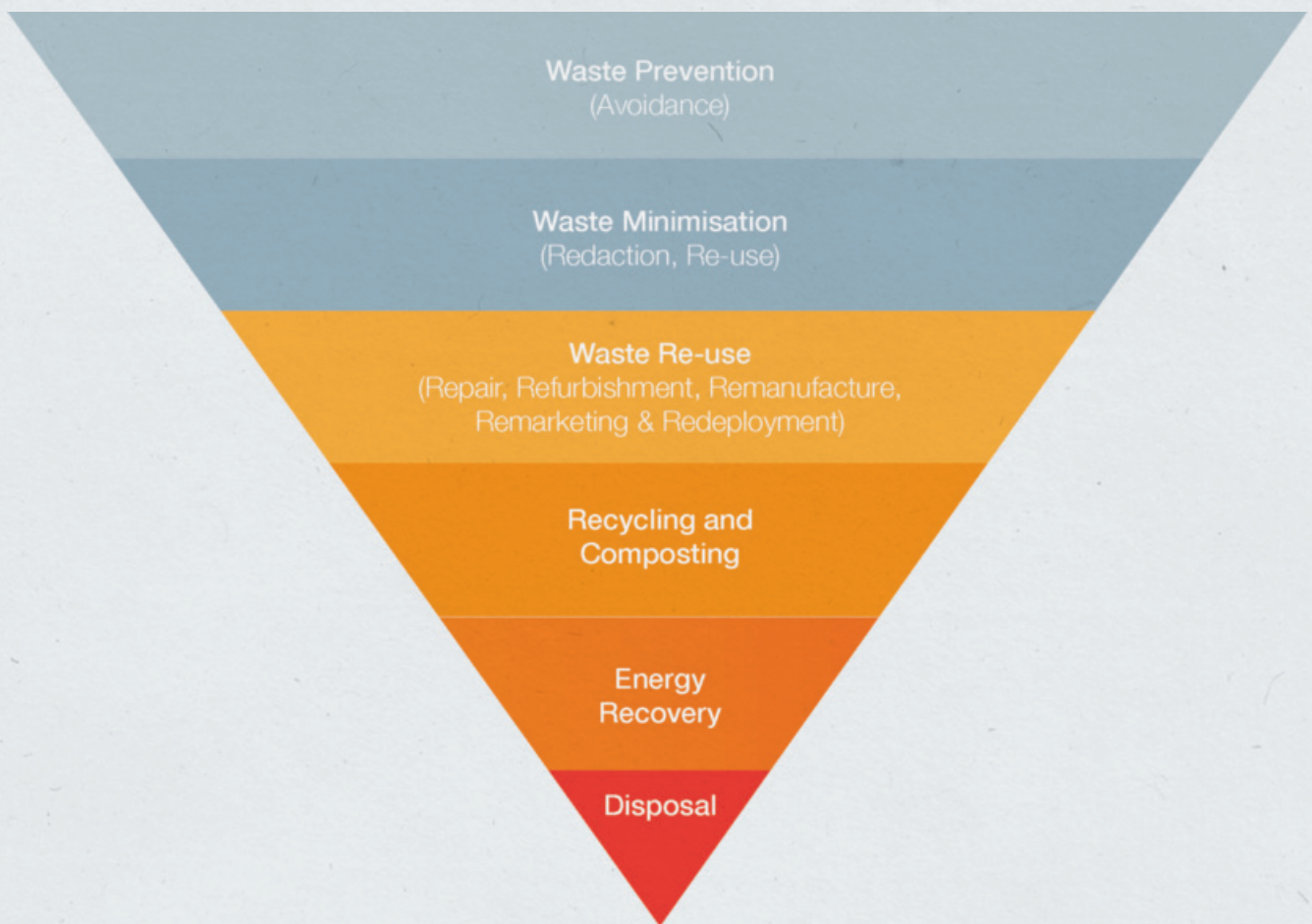
We have agreed to introduce alternate week general waste collections commencing in 2018 to support on continued efforts to improve recycling rates.

We will be targeting our recycling rate to be above 50% by March 2020 through a city-wide programme of capital and revenue investment, supporting initiatives and actions through continuous community engagement.

We will then continuously strive year on year to improve our recycling and recovery rates to the highest practical and possible levels through investment in facilities and vehicles.

Our waste recovery and energy production contract is due for replacement in 2023 and we have an extensive programme to establish our requirements for the foreseeable future and to secure the required outcomes, our priority will be to ensure that where waste requires treatment then we will recovery energy from that process and maximise the value of its contribution to reducing the council’s costs and any reliance on landfill. Early indications suggest significant capital investment will be required to deliver all the new facilities required over the next ten years.

Waste Hierarchy



2

Executive
summary

The challenges facing waste management are increasing year on year, the Council is shaping its service requirements to be efficient and effective whilst meeting its legislative, financial and operational responsibilities.

The development and subsequent implementation of the waste strategy over the next ten years will ensure the timely provision of facilities and services that maximise the sustainable benefits for the community and support regeneration and growth in the City.

Key to these outcomes have been our decisions to

- Internally deliver the waste and recycling collections and Household Waste Recycling Centre services from September 2018
- Move to alternate week collections for general waste
- Improve the Household Waste Recycling Centres
- Achieve the target of 50% recycling by March 2020.
- Commence a major project to develop and deliver waste management facilities.
- Consolidate our collection and support operations onto a single site.

The Council is well placed to meet the challenges ahead and in doing so will provide the best possible platform for future generations to build on.

3

What do we want to achieve?

Our Vision 2008 - 2018

- 1.1 As a council our overall vision for our waste service is simple:

“To deliver the best most environmentally appropriate and cost-effective service possible for the residents of Wolverhampton to support them to manage their waste in a sustainable way.”

Whilst this strategy looks mainly at our provision of waste and recycling services for the next ten years, we always have an eye to the future and acknowledge that our longer-term visions post 2028 is to ultimately achieve a ‘zero waste’ city status and in doing so align with the circular economy model. This begins with protecting natural resources then through to minimising landfill waste thereby complimenting and enhancing on the existing Waste Hierarchy model. While this is a longer-term aspiration we will start to achieve this within this lifecycle of the strategy.

The road to zero waste will start with making the most efficient use of resources and minimising the city’s demand on natural resources, preventing or minimising waste generation and promoting citizens always consider the repair, re-use, recycling and recovery of resources.



Our key objectives.

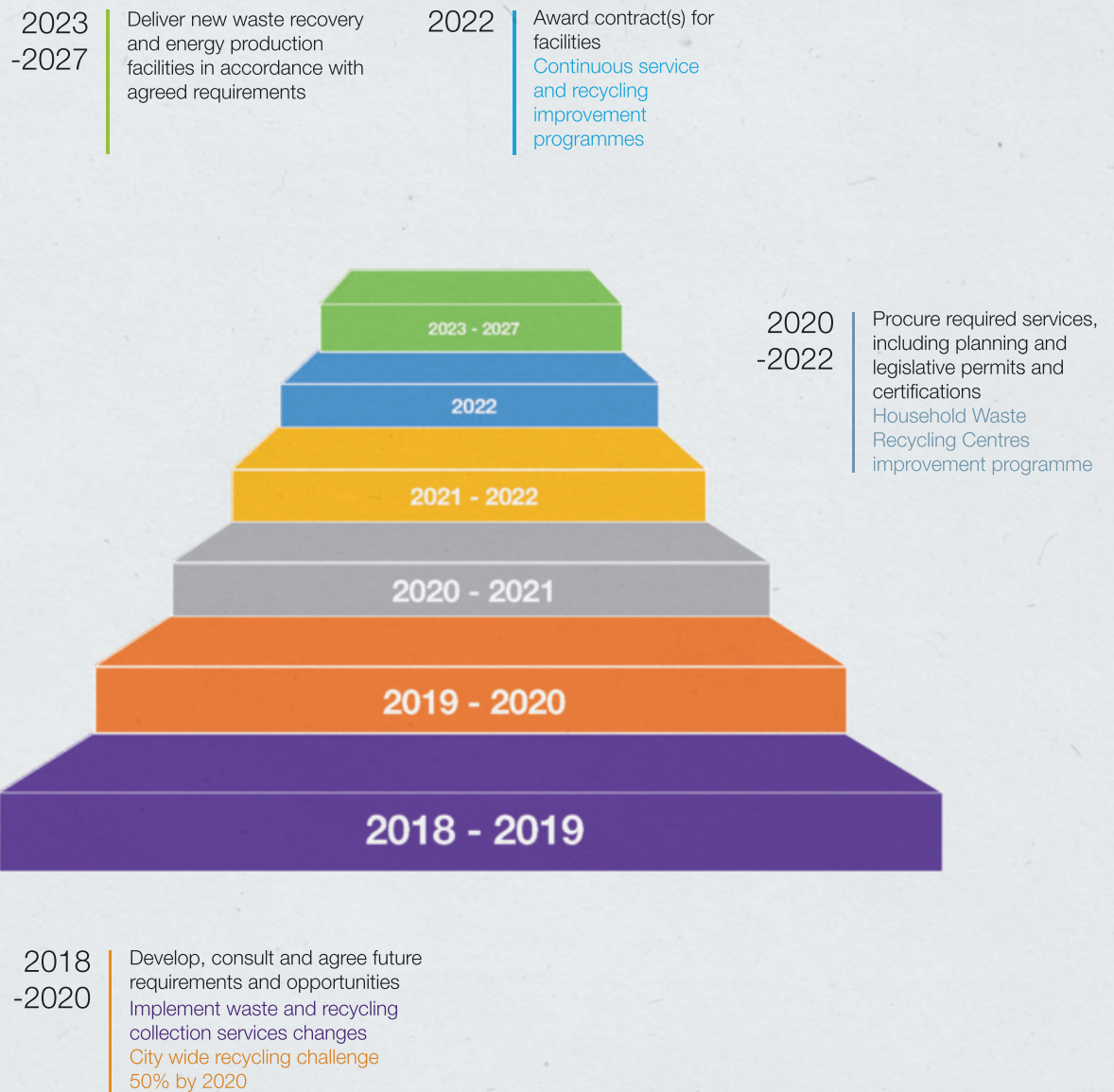
1.2 We have set key objectives to deliver our vision.

City of Wolverhampton Council will:

- Lead, encourage and enable behaviour change of our residents through a combination of measures that increase the opportunity and motivation to not only reuse and recycle their waste but to also prevent and repair items to allow them to produce less waste.
- Develop and implement a three-year waste and recycling collection service plan to deliver our waste services in a modern, quality and cost effective way to all residents of the city.
- Review our household waste recycling centre provision in the city and deliver an improvement programme, accounting for:
 - population size,
 - accessibility,
 - how we can achieve maximum re-use from our centres,
 - how they can be funded more sustainably;
- Support local businesses and other organisations both small and large within the city to understand their waste responsibilities and to reduce, reuse and recycle their waste appropriately.
- Develop a future waste disposal model which builds in flexibility and ensures all future arrangements ensure the long-term stability of waste management for the residents of the city through to 2028 and beyond.

Waste Strategy

1.3 Waste recovery and energy production plan



4

Current arrangements and service programmes

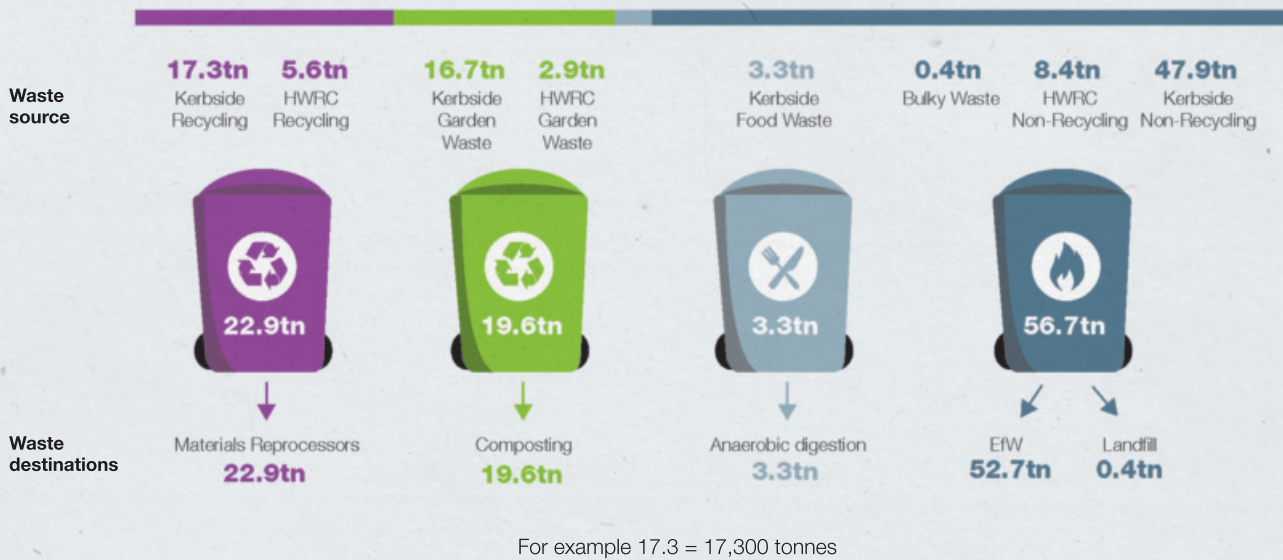
Overview

- 2.1 City of Wolverhampton Council is a Unitary Authority, which means that it is responsible for both the collection and disposal of household waste. The council's key responsibilities are summarised below:

- collection of household refuse, recycling, kitchen food waste, garden waste, bulky waste and household clinical waste;
- the recovery and where necessary the final disposal of collected waste;
- operation of the Council's waste transfer station and the Household Waste Recycling Centres (HWRCs);
- ensuring a chargeable waste collection service is available for customers such as schools, nurseries and nursing homes;
- ensuring a chargeable waste collection service is available for businesses.
- Promotion of waste prevention, re-use and recycling;
- Enforcement against breaches of waste management related legislation;

Waste flows

2.2 The diagram below details the various waste and recycling tonnages collected in 2016-2017, this excludes trade waste collected under a different arrangement and as such isn't accounted for within any collection statistics.



Waste recovery and energy production

2.3 For many years the council's general waste has been sent to the energy recovery plant located near the centre of Wolverhampton.

Waste delivered to the plant is used as a fuel to generate electricity. As a result, the amount of waste landfilled from Wolverhampton is very small compared to many other local authorities.

We recover over 18,000 tonnes (17-18% of delivered tonnage) of bottom ash from this process and it is then used in the production of road and house building materials. Current legislation means we are not permitted to count this process in our recycling figures.

The future energy recovery plant options will be developed, considered, consulted and procured in time for contracts to be awarded by 2022 with any new facilities being fully operational by 2027.

Household Waste Recycling Centres

- 2.4 The council has two sites both capable of processing 25,000 tonnes of recyclate and waste per year, they are located at Shaw Road, WV10 9LE and Anchor Lane, WV14 9NE

The success in the levels of recycling now achieved by the door to door collection service has reduced this demand to less than half of the original capacity across both sites.

We will be reviewing and improving the provision of this service by 2021.

Household kerbside waste collections

- 2.5 The largest element of the waste service is the household waste collection service collecting over 85,000 tonnes of household waste from homes in the City each year, approximately 42% of this is currently recycled or composted.

The service will revert to the Council from September 2018 so the service changes required can be implemented by February 2019 and will consist of a standard provision as follows:

- A 240l green general waste bin which is collected on an alternate week basis.
- A 240l black recycling bin which is collected on an alternate week basis, communal recycling bins are red.
- A 240l purple bin for garden waste which is collected on an alternate week basis between February and December.

Participation in the kerbside recycling service is estimated to be 97.8%

The collected recycling is taken to a waste sorting site in the centre of Wolverhampton where it is sorted to remove collected contamination prior to bulking before transport to the Material Reclamation Facility (MRF).

The garden waste service will be changed to a chargeable service from the start of the new and extended season in February 2019. The garden waste is currently treated using open windrows at a site close to the city.

Key operational data

2.6

Activity	Volumes	Narrative
General waste	54,000 tonnes	Approximately 50% of the total collected
Garden waste	19,000 tonnes	Approximately 19% of the total
Dry recycle	23,000 tonnes	Approximately 23% of the total
Bottom Ash	18,000 tonnes	This is volume recycled as a result of the total of 108,000 tonnes of waste used as fuel not just CWC waste.
Landfill	4,000 tonnes	Final destination with no further recovery.
Electricity	54 Gigawatt hours	Total production of electricity generated by the plant last year
Recycling at HWRC's	56.06%	Recycling levels at the HWRC have increased in 2016/17 compared to 51.95% in 2015-2016
Satisfaction at HWRC's	97.99%	Customer satisfaction rate achieved for 2016-2017.
Door to door collections	99.995%	Collected right first time



5

Contextual background

World

The global economic downturn started to hit the UK in 2008 and the impacts continue today and are projected to impact for several years to come.

Some notable recent changes in waste management include the decision by China to ban the import of recyclate due to high contamination / rejection levels, this means that nearly one million tonnes a year exported by the UK needs to find a different outlet market. Another impact has been the Blue Planet TV series impact on the political positioning relating to the control and reprocessing of waste especially plastics.

Globalisation now drives what and where we purchase products and it has changed the way the world shops. In respect of the waste environment means the recycling of the paper and plastic packaging and “end of life” programmes for vehicles has also become a global market with governments incentivising the export of the products to cheaper reprocessing options than can be provided in local economies especially in EU member states.

European Union

European legislation sets the current targets and requirements, these were then transposed into national law, policies and strategies resulting in a huge array of waste management policies, legislation and statutory and other guidance that we must comply with.

These have shaped waste management in England and define what we need to consider as part of this Strategy, and what we need to address when procuring any new waste management contracts.

Our current services already comply with these policies so we are in a good position with respect to current national, regional and local waste policy. However as we are looking at implementing many changes to our services between 2018 and 2028 and beyond we will always need to be aware of the potential impact of revised service delivery arrangement in respect to existing and proposed legislation and policy.

United Kingdom

The Government has recently published its 25 year Environment Plan, the main areas requiring evaluation in our Strategy are to:

- achieve zero avoidable plastic waste by the end of 2042, including the review of the regulations regarding packaging,
- to improve the management of residual waste by having zero avoidable waste by 2050,
- a review of household recycling systems and to continue to meet all previously published targets for waste.

All of which will be underpinned by a Resources and Waste Strategy due in 2018 which should define the requirements for the next five to ten years and will hopefully clarify the Government's position on Waste from Energy.

Whilst currently it does recognise the recovery role in the waste hierarchy, it is hoped that clarity will be provided in the Resources and Waste Strategy so we can secure any new facilities within clear parameters.

Brexit

At the time of production of this strategy a key issue posing uncertainty to the future of legislative issues and influence is Brexit. The council will continue to monitor this situation and will ensure that its actions, policies and services devised in line with this strategy always remain compliant and appropriate.

Increasing landfill tax costs

While here in Wolverhampton we send very little of our waste to landfill, there is always an amount of waste that there is no option other than to landfill. As a result we are influenced by the cost of landfilling material, a large proportion of which is landfill tax.

In 2014 the government announced that the standard and lower rates of landfill tax would increase annually in line with the Retail Price Index (RPI) rounded to the nearest five pence, prior to this landfill tax increased by £8 every year.

West Midlands and the Black Country

Currently the West Midlands Combined Authority does not have a formal role in relation to waste collection and disposal across the area, however there is a close working relationship between the individual authorities. These relationships along with any change of role with regard to the Combined Authority will be monitored and reacted to appropriately in line with this strategy and other council policy and strategies.



Black Country Core Strategy

The four Black Country Local Authorities (Dudley, Sandwell, Walsall and Wolverhampton) agreed to work together to produce a Black Country Core Strategy which was adopted February 2011. The Black Country core strategy is a 'spatial planning document' which deals not only with land use but also environmental, economic and social issues. It sets out the vision, objectives and strategy for all future development across the Black Country through to 2026. The Core Strategy is a Development Plan Document and forms the basis of the Black Country Local Authorities' Local Development Frameworks.

In relation to waste the Black Country aims to achieve sustainable waste management and zero waste growth by 2026. This will be delivered through a number of measures including:

- Requiring new commercial developments to address waste as a resource and take responsibility for the unavoidable waste they generate through on-site management where possible;
- Setting targets for landfill diversion and encouraging provision of recovery, recycling and composting facilities to reduce reliance on landfill and move waste up the "waste hierarchy";



- Providing guidance on the number, type and capacity of new waste management facilities needed in the region by 2026, for the Black Country to achieve “equivalent self-sufficiency” and minimise the export of wastes that can be managed locally;
- Protecting existing strategic waste management capacity and enabling existing waste management infrastructure to expand or relocate where appropriate;
- Supporting the implementation of the strategic waste management infrastructure;
- Providing general guidance on the types of location suitable for different types of waste management facilities associated with new development; and Supporting proposals which involve optimum uses for waste materials, and the production of waste.

City of Wolverhampton Regeneration and growth

The city’s population will grow with the construction of new homes and this will lead to an increase in the amount of household waste generated. The waste service needs to take account of this and the overall household growth projections to ensure it can meet the waste demands of these new households.

We need to ensure that the collection rounds are flexible enough to evolve as household numbers grow, as well as ensuring our vehicles and waste bulking and treatment facilities can accommodate increased quantities of recyclable and non-recyclable waste generated. At a time of severe budget constraints we need to maximise efficiencies in order to be able to deliver this.

Current estimates suggest that the number of households in Wolverhampton will increase by between 5,000 and 9,000 households by 2026. These will include over 2,000 homes in the City centre (as part of the Canalside Quarter and Bilston Urban Village programmes), many of them high-density housing such as flats.

Expansion of university and increase in student population

The University has around 23,000 students and is hoping to expand further. Accommodating this number of students who are only present for parts of the year puts pressure on the housing sector and results in the Waste Service experiencing particular waste-related challenges at different times of the year. Engagement and education work with this sector of our community is key.

Population projections based on 2011 census data shows that Wolverhampton's population is changing. The projections estimate Wolverhampton's population in 2037 as 273,300 with growth being most rapid in the child and older populations. The estimates show:



- The number of children is projected to increase from 50,000 in 2012 to 54,300 in 2037. This is a net gain of about 4,300 (8.6% growth).
- The number of people aged 16 to 64 years is projected to fall slightly from 159,600 in 2012 to 159,200 in 2037. This is a net loss of about 400 (0.3% decline).
- The number of people aged 65 years or older in Wolverhampton is projected to grow from 41,400 in 2012 to 59,900 in 2037: a gain of 18,500 (44.7% growth). The number aged 85 years or older is shown to grow by 6,200 (106.9% growth), from 5,800 in 2012 to 12,000 in 2037.

The types of households within the area often determines how the waste created by the residents of the city is collected. The last census showed that:



- the largest percentage of households in the city are those with lone persons (32.2%). 12.9% of these are lone pensioners (aged 65+).
- This is followed by households with dependent children (31.2%), 9.4% of which are lone parent households.
- 13.1% of households are couple only and 11.6% of households have non dependent children.
- Wolverhampton has higher percentages than England of households with lone parents with dependent children and households with non-dependent children (+2% respectively).

City of Wolverhampton Council



Wolverhampton has several policies and plans in place which relate and impact on this waste strategy. Some of these have been developed by the Council whereas others (notably, the Waste Local Plan) are produced in Partnership with Neighbouring Authorities.

Since 2007 councils have seen a 33% cut in funding from central government, which has led to reductions in funding and put huge pressures on local services including waste management. Refuse collection is at the forefront of local public service delivery and at a neighbourhood level is often considered to be the visible face of 'the council', however it cannot continue operating in the same way as before. All local authorities are having to provide services in a more economic manner, and Wolverhampton are having to look at delivering significant financial savings from its waste services, and are therefore proposing significant service changes.

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Wolverhampton WV1 1SH

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Scrutiny Work Programme

Scrutiny Board

The Board will have responsibility for scrutiny functions as they relate to:

Combined Authority, Future Customer, Future Performance and Communications

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
05.06.2018	Annual Work Plan – invite all chairs and vice chairs (buffet from 4.30pm) Scrutiny Planning Event Youth Council Mini-Scrutiny Reviews Report	Julia Cleary Andrew Scragg	
03.07.2018	Invite Member ICT and Development Champion to meeting – Plans for the year. Fire Safety Scoping Group Equality Sub Group Annual Scrutiny Report - Pre Council Work Plan and feedback from Scrutiny Away Day	Julia Cleary Julia Cleary Julia Cleary Julia Cleary	Cllr Evans Agree scope and membership of Group
11.09.2018	Black Country LEP Update Update on recommendations form the Fire Safety Scrutiny Reponse form Director for Public Health to the Adult Mental Health Commissioning Scrutiny Review. Petitions Annual Report	Julia Cleary Julia Cleary Jaswinder Kaur	Leader Chair of the LEP Cllr Gakhal

Agenda Item No: 7

	Invite Equalities Champion to meeting – plans for the year. Social Care, Public Health and Corporate Complaints Report		
11.12.2018	Budget		
08.01.2019	Update on the Combined Authority Overview and Scrutiny Committee and Task and Finish Groups	Overview and Scrutiny Officer – CA Julia Cleary	Cllr Peter Hughes and Lyndsry Roberts Cllr Steve Simkins
12.03.2019	Portfolio Holder for Governance Questions and Answer Session Leader Q & A Session		
09.04.2019			

Other potential items: -

1. Cyber Security

Scrutiny Reviews

1. Budget Task and Finish Group for the Combined Authority Scrutiny Committee
2. Transport- what could transport in the city look like in 20 years' time?
3. Possible Councillor engagement (See M. Sargeant Tettenhall Governance Review Report)
4. Flooding and Emergency Response – Cllr Bateman to chair.
5. Work Experience/Skills
6. Children and Adolescent Mental Health Services (response to Yough Council mini review).
7. Mini Scrutiny Reviews with Youth Council based on Make Your Mark
8. Autism
9. Review into CAMHS

10. Mini Review Transport Recommendations – invite Transport Police, Anti Social Behaviour Officers and Safer Travel Team.

Scrutiny Board – Terms of Reference

- a. To arrange for the consideration of forthcoming Executive Decisions published in accordance with the Access to Information Procedure Rules with a view to identifying issues for early discussion with the Cabinet and/or scrutiny prior to decisions being made.
- b. The Board will oversee the operation of the [call-in mechanisms](#) with the Panels being responsible for hearing those call-ins related to their terms of reference. When the call-in relates to an overarching policy framework / budget issue or a matter that falls within the remit of more than one scrutiny panel it will default to the Scrutiny Board. Further, if the issue is considered to be of particular significance, either the Chair or Vice Chair of the Scrutiny Board can ask for it to come to the Board.
- d. The Board will oversee the work programmes of Scrutiny Panels to avoid duplication of work and to ensure coherence of approach to cross-cutting policy themes. The Board may determine that one named Panel shall take lead responsibility for a cross-cutting policy theme or may determine that the work be shared between one or more named Panels.
- e. The Board will ensure coherence between the policy development work of the named Panels and their role in the consideration of reports received from external auditors and external regulatory Inspectors.
- f. The Board will make recommendations to the Cabinet on the allocation of budgetary and employee resources held centrally for the purpose of supporting scrutiny work.
- g. The Board will ensure that good practices and methods of working are shared between Panels and in particular will seek to optimise the inclusion of citizens, partners and stakeholders in the work of Scrutiny.
- h. The Board will review or scrutinise non-Cabinet business and may

make reports or recommendations to the Council. The Board will consider policy and due process and will not scrutinise individual decisions made by Regulatory or other Committees particularly those quasi-judicial decisions relating to development control, licensing etc. which have been delegated by the Council. The Board will not act as an appeal body in respect of non-Cabinet functions.

- i. The Board will oversee the work of any Councillors appointed to act as lead members or 'champions' in respect of any specific priority tasks or areas of policy development identified by the Council.
- j. The Board or another relevant scrutiny panel will consider any petition that contains 2,500-4,999 signatures with a view to making recommendations for action by employees or review by the Executive as appropriate.
- k. The Board will undertake the tracking and monitoring of scrutiny review recommendations.
- L. The Board will oversee the coordination of the budget scrutiny process.

Confident, Capable Council Scrutiny Panel Work Programme

The Panel has responsibility for Scrutiny functions as they relate to, Strategic Financial Services, Revenues and Benefits, Strategic Procurement, The HUB, Audit, Human Resources, Corporate Administration, Democracy, Corporate Landlord, Transformation and ICT

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
13.06.2018	<ul style="list-style-type: none"> Strategic Risk Register Management Finance Training Schedule, Explanatory Booklet Smart Working Policy Update 	Peter Farrow Claire Nye Denise Pearce	
26.09.2018	<ul style="list-style-type: none"> Future use of the Mezzanine area and Temporary Councillor Office Area Treasury Management – Annual Report 2017-2018 and Activity Monitoring Quarter One 2018-2019 Strategic Procurement (<i>Provisional</i>) 	Tim Pritchard Sarah Hassell Andy Moran	
28.11.2018	<ul style="list-style-type: none"> How we promote Local Government Elections / Polling Station Consultation process (<i>Provisional</i>) Legal Services Private Work 	Martyn Sargeant Kevin O'Keefe	
06.02.2019	<ul style="list-style-type: none"> Benefits (<i>Provisional</i>) Portfolio Holder Session with Q & A 	Claire Nye Louise Miles	Universal Credit / Local effects of ESA / PIP / Knowing what benefits people are eligible for / Loan Sharks
10.04.2019	<ul style="list-style-type: none"> Assesment and Evaluation of the Smart Working Policy 	Denise Pearce	

Suggested

- 1) Print and Design service

Stronger City Economy Scrutiny Panel Work Programme

The Panel will have responsibility for Scrutiny functions as they relate to: -

Enterprise and Skills, City Development, Visitor Economy, Adult and Cultural Learning, Economic Inclusion and Service Development.

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
26.06.2018	<ul style="list-style-type: none"> Footfall and working collaboratively with partners and agencies to fill vacant property and Marketing City Centre Plan 	Isobel Woods / Charlotte Johns	
18.09.2018	<ul style="list-style-type: none"> City Apprenticeships – include what employers want and education levels of those leaving school. 	Angela McKeever	(Note - Ensure – Meredith Teasdale Invited + Youth Council reps)
20.11.2018	<ul style="list-style-type: none"> Portfolio Holder Session with Q & A Supporting businesses in the City to Innovate 	John Reynolds Charlotte Johns	
12.02.2019	TBC		
02.04.2019	TBC		

Other Potential items (when something significant needs a panel recommendation):

1. The potential effects of Brexit on the local economy
2. Policy implications from West Midlands Combined Authority/Regional/National or International Sources
3. How do we monitor our communications?
4. Skills and Employment

Vibrant and Sustainable City Scrutiny Panel Work Programme

The Panel will have responsibility for Scrutiny functions as they relate to: -

Operational Services, Public Realm, Commercial Services, Regulatory Services (policy), City Housing, Planning (policy), Strategic Transport, Keeping the city clean, Keeping the city moving, Improving the city housing offer and Strategic Asset Management.

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
12.07.2018	<ul style="list-style-type: none"> The Work of Contractor Kingdom Waste Management Strategy 	Ross Cook Ross Cook	
04.10.2018	<ul style="list-style-type: none"> Evaluation of Waste Management Delivery Plan Parking Outside Schools – Review Progress of Implementation of recommendations Full Review of Housing Allocations Policy 	Ross Cook Earl Piggott-Smith Anthony Walker	
06.12.2018	<ul style="list-style-type: none"> Director of Public Health – Progress Report Park and Stride Scheme WV Active 	John Denley Sean McBurney	How well are WV Active doing at meeting their targets?
28.02.2019	<ul style="list-style-type: none"> Portfolio Holder Session with Q & A 	Steve Evans	
11.04.2019	TBC		

Potential Future Item: -

1. The Condition of the Roads (Including Potholes) in Wolverhampton
2. Transport Scrutiny

Health Scrutiny Panel

The Panel will have responsibility for Scrutiny functions as they relate to:-

- All health-related issues, including liaison with NHS Trusts, Clinical Commissioning Groups, Health and Wellbeing Board and HealthWatch.
- All functions of the Council contained in the National Health Service Act 2006, to all regulations and directions made under the Health and Social Care Act 2001, the Local Authority (Overview and Scrutiny Committees Health Scrutiny Functions) Regulations 2002,
- The Health and Social Care Act 2012 and related regulations.
- Reports and recommendations to relevant NHS bodies, relevant health service providers, the Secretary of State or Regulators.
- Initiating the response to any formal consultation undertaken by relevant NHS Trusts and Clinical Commissioning Groups or other health providers or commissioners on any substantial development or variation in services.
- Participating with other relevant neighbouring local authorities in any joint scrutiny arrangements of NHS Trusts providing cross border services.
- Decisions made by or actions of the Health and Wellbeing Board.
- Public Health – Intelligence and Evidence
- Public Health – Health Protection and NHS Facing
- Public Health - Transformation
- Public Health – Commissioning
- Healthier City
- Mental Health
- Commissioning Mental Health and Disability
- HeadStart Programme

	<ul style="list-style-type: none"> City of Wolverhampton Draft Hot Food Takeaway Supplementary Planning Document 	Consultant in Public Health	<p>Findings and recommendations of the public consultation of the City of Wolverhampton Council Hot Food Takeaway Supplementary Planning Document – how will the impact of the policy be monitored and reviewed, and progress reported against performance measures to control and manage new hot food takeaways?</p> <p>What changes, if any, have been made to the policy in responses to comments from the public consultation?</p> <p>Using the planning system to control hot food takeaways - A good practice guide</p>
19.07.2018	<ul style="list-style-type: none"> Evaluation of the Red Bag Scheme - <i>The Hospital Transfer Pathway, affectionately known as the 'red bag' scheme was designed to ensure that residents living in Sutton care homes receive safe, coordinated and efficient care should they need to go into hospital in an emergency.</i> Black Country Partnership NHS Foundation Trust – Transforming Care Partnership – update and Quality Accounts 2018/19 – progress against priorities Healthwatch Wolverhampton Annual Report 2017/18 – published report 	<p>Sarah Smith, CWC</p> <p>Lesley Writtle, Black Country Partnership</p> <p>Elizabeth Learoyd, Chief Officer,</p>	<p>Hospital Transfer Pathway (Red Bag) video</p> <p>Evaluation of Sutton Homes of Care Vanguard - Interim report – 4.12.17</p>

		Healthwatch Wolverhampton	
20.09.2018	<ul style="list-style-type: none"> Urgent and Emergency Care 7-day Services 	Dr Odum, RWHT	What progress has been made against the six national performance standards? What are lessons learnt on the effectiveness of winter planning and what changes will be made to plans for delivering an urgent and emergency care 7- day service?
15.11.2018	<ul style="list-style-type: none"> Refreshed CAMHS Local Transformation Plan 	Margaret Courts Children's Commissioning Manager, WCCG	
24.01.2019	<ul style="list-style-type: none"> Patient Safety - Never Events - The National Patient Safety Agency (NPSA) definition of a Never Event is: A serious, largely preventable patient safety incident that should not occur if the available preventative measures have been implemented by healthcare providers. 	Cheryl Etches, The Royal Wolverhampton NHS Trust (RWHT)	Report progress and compliance against revised Never Events policy and framework - January 2018
21.03.2019	<ul style="list-style-type: none"> Hospital Mortality Statistics – update Public Health Vision – Review of Progress 	Dr Odum, RWHT John Denley, Director of Public Health	

Long list of topics - dates for presentation and method of scrutiny to be agreed

1. The Royal Wolverhampton NHS Trust – Primary Care Vertical Integration
2. West Midlands Ambulance Service - Quality Accounts 2017/18
3. CAMHS – Emma Bennett to lead and Stephen Marshall (CCG)

4. Walsall CCG - Reconfiguration of hyper acute and acute stroke services
5. Joint Health & Wellbeing Strategy (JHWS)
6. Joint Strategic Needs Assessment (JSNA)

Adults and Safer City Scrutiny Panel

The Panel will have responsibility for scrutiny functions as they relate to: -

Older people assessment and care management, Financial support services, Libraries and community hubs, Independent living centre, Commissioning older people, Carers support and All age disabilities (disabilities).

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
12.06.2018	<ul style="list-style-type: none"> • Safer Wolverhampton Partnership Annual Report • Modern Slavery - update report 	Karen Samuels	
25.09.2018	<ul style="list-style-type: none"> • Wolverhampton Adult Education Service - briefing about the current education offer • Progress report on the implementation of the recommendations from the Scrutiny Review of the Adult Mental Health Commissioning • Update on adult case file audits:one year on 	Joanne Keatley, Head of Service Earl Piggott-Smith Jennifer Rogers	
	<ul style="list-style-type: none"> • The West Midlands Police and Crime Plan 2016-20 	David Jamieson, West Midlands Police and Crime Commissioner	
27.11.2018	Transport – Safety, Bus Shelters (reponse to Youth Council mini review)		

29.01.2019	TBC		
26.03.2019	Principal Social Worker Annual Report	Louise Haughton, Principal Social Worker	

Adults and Safer City Scrutiny Panel

Long list of topics - dates for presentation and method of scrutiny to be agreed

1. Quality of Care – issues of quality assurance - Sarah Smith, Head of Commissioning
2. Draft People Directorate Commissioning Strategy – 13.6.17
3. Responding to Serious and Organised Crime - To provide an outline of partnership proposals to address serious and organised crime in the city and the Council's contribution. (Karen Samuels – CWC Community Safety/Chief Inspector Karen Geddes – West Midlands Police/Andy Moran – CWC Procurement)
4. David Jamieson, West Midlands Police and Crime Commissioner, accepted invitation to attend meeting to present report – date tbc

Briefing notes for distribution via the Document Library:

1. Fatal Contraband and Alcohol - Update requested from meeting in July 2016 – Sue Smith agreed to lead
2. Crime Reduction and Community Safety and Drugs Strategy Update – request from meeting held in July 2017 – Karen Samuels and David Watts
3. Supporting a Safe and Seamless Transfer from Specialist Care or Hospital Setting – Update to be provided following meeting on 31 January 2017 (David Watts).
4. Better Care Fund – Update requested at meeting held on 31 January 2017.
5. Dementia City – Update on how GP services could be improved, any identified strengths and weaknesses and if possible data on which GPs were reporting incidents – lead Kathy Roper

Children, Young People and Families Scrutiny Panel

The Panel will have responsibility for scrutiny functions as they relate to: -

Children in need/child protection, Looked after children, Early help 0-5, Early help 5-18, Youth offending, Children's commissioning, School planning and resources and Standards and vulnerable pupils.

Date of Meeting	Item Description	Lead Report Author	Specific Questions for Scrutiny to consider
20.06.2018	<ul style="list-style-type: none"> Proposals for change in Play Service Offer 		
	<ul style="list-style-type: none"> Early Years Strategy 	Lisa Hill - Early Years' Service Manager	
	<ul style="list-style-type: none"> Q4 Children's Improvement Plan and the 18/19 plan 		
	<ul style="list-style-type: none"> The Vision for School Organisation in Wolverhampton 2018-2020 	Katherine Dowd, School Organisation Officer	
05.09.2018	<ul style="list-style-type: none"> Troubled Families Report 	Kate Lees - Strengthening Families Partnership Manager Intervention People	

	<ul style="list-style-type: none"> Elective Home Education - DfE consultation: Home Education 	<p>Rachel King, Head of Service</p>	<ul style="list-style-type: none"> How effective is local authority monitoring of provision made for children educated at home? Which current approaches by local authorities represent best practice? If monitoring of suitability is not always effective, what changes should be made in the powers and duties of local authorities in this regard, and how could they best ensure that monitoring of suitability is proportionate? Should there be specific duties on parents to comply with local authorities carrying out monitoring if such LA powers and duties were created, and what sanctions should attach to non-compliance? Is it necessary to see the child and/or the education setting (whether that is the home or some other place), in order to assess fully the suitability of education, and if so, what level of interaction or observation is required to make this useful in assessing suitability? What can be done to better ensure that the child's own views on being educated at home, and on the suitability of the education provided, are known to the local authority? What are the advantages and disadvantages of using settings which are not registered independent or state schools, to supplement home education? How can authorities reliably obtain
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			<p>information on the education provided to individual children whose education 'otherwise than at school' includes attendance at such settings as well as, or instead of, education at home?</p> <ul style="list-style-type: none"> • What are the advantages and disadvantages of using private tutors to supplement home education? How can authorities best obtain information on the education provided to individual children whose education at home includes private tuition, or who attend tuition away from home? • Are there other matters which stakeholders would wish to see taken into account in this area?
	<ul style="list-style-type: none"> • Early Help Strategy 2018-2022 	Denise Williams - Head of Service Early	
	<ul style="list-style-type: none"> • Children's Trust Board 		
14.11.2018	<ul style="list-style-type: none"> • Wolverhampton Safeguarding Children and Adults Board Annual Report 	Dawn Williams (Head Of Safeguarding)	
16.01.2019	TBC		
27.03.2019	TBC		

Long list of topics - dates for presentation and method of scrutiny to be agreed

1. Supporting Unaccompanied Asylum-Seeking Children – pre-suggested item
2. Mental Health Issues/CAMHS (Emma Bennett/CCG) – pre-suggested item
3. Youth homelessness – pre-suggested item
4. Unregistered independent schools and out of school settings

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